

Fiscal Year 2025 3<sup>rd</sup> Draft Budget Presentation January 29, 2024





## **Budget Development Schedule**

Date	<u>Deliverable</u>
November 6	Initial Budget Presentation
November 20 <sup>th</sup>	Select Board Discussion
December 4 <sup>th</sup>	Select Board Discussion
December 13 <sup>th</sup>	Budget Workshop Facilitated by Town Manager and School Superintendent
December 18 <sup>th</sup>	Select Board Discussion
January 2 <sup>nd</sup>	2 <sup>nd</sup> Draft Budget Presentation
January 8 <sup>th</sup>	Select Board Discussion
January 16 <sup>th</sup>	Select Board Discussion
January 22 <sup>nd</sup>	Select Board Discussion
January 29 <sup>th</sup>	Select Board Discussion*
February 5 <sup>th</sup>	Final Budget Presentation and Budget Submission*
February – April	Advisory Committee Review
May 6 <sup>th</sup>	Annual Town Meeting
May 18 <sup>th</sup>	Annual Elections
July 1 <sup>st</sup>	FY2025 Budget Effective



#### **Budget Drivers**

Cost Driver	FY25 Increase Base Budget	FY25 Increase Override Budget
School Department Non-Recurring Revenue Sources*	\$1,220,000	\$1,220,000
Special Education*	\$987,080	\$987,080
Dispatch Contract*	\$400,000	\$800,000
No Fee Full Day Kindergarten (01-29-2024)	\$0	<mark>\$522,000</mark>
Reduced Fee Full Day Kindergarten (01-29-2024)	\$0	<mark>\$174,000</mark>
Updated School Budget Proposal (01-29-2024)	\$0	<mark>\$348,000</mark>
County Retirement*	\$434,212	\$434,212
ARPA Funded Personnel	\$155,000	\$310,000
Insurance(s)*	\$232,801	\$232,801
Veterans' Behavioral & Mental Health Services	\$0	\$100,000
South Shore Vo Tech* (01-29-2024)	<mark>\$260,000</mark>	<mark>\$260,000</mark>
Library Saturday Hours Extended	\$0	\$25,000
Reduction of Certified Free Cash Use	\$0	\$1,792,747
Total	<u>\$3,689,093</u>	<u>\$6,683,840</u>

\*Mandated Costs



# **Updated School Budget Proposal\***

- Add 2 reading teachers (primarily Center School)
- Add 1 Related Service Provider (Speech and Language or Occupational Therapy Specialist)
- Add 1 Special Education Teacher (primarily HMS)
- Add 1 Adjustment Counselor (primarily HHS)
- Reduce Full-Day Kindergarten Tuition as part of a multi-year plan to phase out Full-Day Kindergarten Tuition

\*this is an overview of the updated HPS override budget proposal; details to be provided by HPS Leadership at tonight's School Committee budget public hearing and the 1/31/2024 Advisory Committee meeting.



### Levy Limit/Proposition 2 ½ Constraints

<u>2025 Full Tax</u> Levy Within <u>Prop 2 1/2</u>	<u>Property Tax</u> <u>Revenue Increase</u>	<u>Free Cash</u> <u>Applied</u>	<u>Free Cash Change</u> <u>from FY24</u>	<u>Change in Property Tax</u> <u>Revenue from FY2024</u>	<u>Estimated Average</u> <u>Residential Property Tax</u> <u>Bill Increase</u>
2.5% + New Growth	\$1,655,055	\$0	\$(1,792,747)	\$(137 <i>,</i> 692)	\$256
2.5% + New Growth	\$1,655,055	\$900,000	\$(892 <i>,</i> 747)	\$762,308	\$256
2.5% + New Growth	\$1,655,055	\$1,792,747	\$0	\$1,655,055	\$256



#### **Base Budget**

Department	FY24 Budget	FY25 Base Budget	Difference (\$)	Difference (%)
General Government	\$438,765	\$458,364	\$19,599	4.5%
Finance Department	\$1,070,593	\$1,080,528	\$9 <i>,</i> 935	0.9%
CDMI	\$653,263	\$729,394	\$76,131	11.6%
<b>Community Services</b>	\$332,480	\$323,638	\$(8,842)	-2.7%
Library	\$634,736	\$643,584	\$8,848	1.4%
Police	\$4,405,699	\$4,515,841	\$110,142	2.5%
Fire	\$4,186,441	\$4,291,102	\$104,661	2.5%
Public Works	\$7,770,766	\$7,698,995	\$(71,771)	-1.0%
Transfers	\$115,000	\$115,000	\$0	0%
TOTAL MUNICIPAL	<u>\$19,607,743</u>	<u>\$19,856,446</u>	<u>\$248,703</u>	<u>1.3%</u>
Debt	\$4,248,170	\$4,177,820	\$(70,350)	-1.7%
Town-Wide Expenses	\$10,356,684	\$11,305,144	\$948,460	9.2%
<b>Overlay Reserve</b>	\$300,000	\$200,000	\$(100,000)	-33.3%
State & County Charges	\$766,074	\$788,444	\$22,370	2.9%
TOTAL SHARED COSTS	<u>\$15,670,928</u>	<u>\$16,471,408</u>	<u>\$800,480</u>	<u>5.1%</u>
Hanover Public Schools	<u>\$35,031,299</u>	<u>\$36,802,869</u>	<u>\$1,771,570</u>	<u>5.1%</u>
SS Vocational Technical HS	<u>\$1,165,696</u>	<u>\$1,425,696</u>	<u>\$260,000</u>	<u>22.3%</u>
TOTAL BUDGET	<u>\$71,475,666</u>	<u> \$74,556,419</u>	<u>\$3,080,753</u>	<u>4.3%</u>



## Changes from 2<sup>nd</sup> Draft Budget Base Budget

- \$(15,000) from Finance Department
- \$25,000 to CDMI
- \$50,000 to Debt
- \$(111,715) from Town Wide Expenses
- \$201,715 to SS Vocational Technical HS
- Additional \$150,000 from Meals Tax



### **Base Budget**

	EY2	Y2024 Appropriated FY2025 Requ		2025 Requested		\$ Change	% Change
General Government:		024 Appropriated		2025 nequested		o chunge	70 chunge
Salaries	s	272,843.00	s	287,579.00	s	14,736.00	5.40%
Expenses	ŝ	165,922.00	ŝ	170,785.00	ŝ	4,863.00	2.93%
Finance Department:	-	105,522.00	-	170,705.00	ŕ	4,005.00	2.03%
Salaries	s	860,723.00	\$	869,519.00	\$	8,796.00	1.02%
Expenses	s	209,870.00	2 5	211.009.00	\$	1,139.00	0.54%
expenses	-	203,870.00	-	211,005.00	-	1,135.00	0.54%
Community Development							
and Municipal inspections:					-		
Salaries	s	624,463.00	\$	697,894.00	\$	73,431.00	11.76%
Expenses	\$	28,800.00	\$	31,500.00	\$	2,700.00	9.38%
Community Services:	_				_		
Salaries	\$	121,816.00	\$	135,631.00	\$	13,815.00	11.34%
Expenses	\$	210,960.00	\$	188,007.00	\$	(22,953.00)	-10.88%
Library:							
Salaries	\$	491,776.00	\$	515,584.00	\$	23,808.00	4.84%
Expenses	\$	142,960.00	\$	128,000.00	s	(14,960.00)	-10.46%
Police:							
Salaries	s	4,135,932.00	\$	4,244,049.00	\$	108,117.00	2.61%
Expenses	\$	269,767.00	\$	271,792.00	\$	2,025.00	0.75%
Fire:							
Salaries	\$	3,920,759.00	\$	4,015,950.00	\$	95,191.00	2.43%
Expenses	\$	265,682.00	\$	275,152.00	\$	9,470.00	3.56%
Hanover Public Schools		35,031,299.00		36,802,869.00	\$	1,771,570.00	5.06%
South Shore Vocational							
High School	s	1,165,696.00	\$	1,425,696.00	\$	260,000.00	22.30%
Public Works:							
Salaries	\$	3,873,035.00	\$	3,796,128.00	\$	(76,907.00)	-1.99%
Expenses	\$	3,497,731.00	\$	3,502,867.00	\$	5,136.00	0.15%
Snow & Ice	\$	400,000.00	\$	400,000.00	\$	-	0
Debt	\$	4,248,170.00	\$	4,177,820.00	\$	(70,350.00)	-1.66%
Town Wide Expenses	s	10,356,684.00	\$	11,305,144.00	\$	948,460.00	9.16%
Transfers	s	115,000.00	\$	115,000.00	\$	-	0.00%
Overlay	\$	300,000.00	\$	200,000.00	\$	(100,000.00)	-33.33%
State/County	\$	766,074.00	\$	788,444.00	\$	22,370.00	2.92%
Total General Fund							
Operating Budget	\$	71,475,962.00	\$	74,556,419.00	\$	3,080,457.00	4.31%
Certified Free Cash		1,792,147.00		1,792,147.00	\$	-	0.00%
Cemetary Graves &							
Foundations		65,000.00		50,000.00	s	(15,000.00)	-23.08%
Sale of Cemetary Lots Title V Receipts Reserved		40,000.00	-	40,000.00	\$	-	0.00%
Account		26,530.00		26,530.00	\$	-	0.00%
Ambulance Receipts							
Reserved Account		1,200,000.00		1,200,000.00	\$	-	0.00%
Wetlands Receipts							
Reserved Accounts		5,000.00		5,000.00	\$	-	0.00%
Less Total Transfers		3,128,677.00		3,113,677.00	s	(15,000.00)	-0.48%
To be raised by the Fiscal							
Year 2025 Tax Levy and							
other sources	\$	68,347,285.00	\$	71,442,742.00	\$	3,095,457.00	4.53%

January 29, 2024



### **Override Budget**

Department	FY24 Budget	FY2025 Override	Difference (\$)	Difference (%)
General Government	\$438,765	\$487,523	\$48,758	11.1%
Finance Department	\$1,070,593	\$1,197,340	\$126,747	11.8%
CDMI	\$653,263	\$729,394	\$76,131	11.6%
<b>Community Services</b>	\$332,480	\$455,991	\$123,511	37.1%
Library	\$634,736	\$669,492	\$34,756	5.5%
Police	\$4,405,699	\$4,609,669	\$203,970	4.6%
Fire	\$4,186,441	\$4,469,473	\$283,032	6.8%
Public Works	\$7,770,766	\$8,062,223	\$291,457	3.8%
Transfers	\$115,000	\$115,000	\$0	0.0%
TOTAL MUNICIPAL	<u>\$19,607,743</u>	<u>\$20,796,105</u>	<u>\$1,188,362</u>	<u>6.1%</u>
Debt	\$4,248,170	\$4,177,820	\$(70,350)	-1.7%
Town-Wide Expenses	\$10,356,684	\$11,827,343	\$1,470,659	14.2%
<b>Overlay Reserve</b>	\$300,000	\$200,000	\$(100,000)	-33.3%
State & County Charges	\$766,074	\$788,444	\$22,370	2.9%
TOTAL SHARED COSTS	<u>\$15,670,928</u>	<u>\$16,993,607</u>	<u>\$1,322,679</u>	<u>8.4%</u>
Hanover Public Schools	<u>\$35,031,299</u>	<u>\$39,550,594</u>	<u>\$4,519,295</u>	<u>12.9%</u>
SS Vocational Technical HS	<u>\$1,165,696</u>	\$1,425,696	<u>\$260,000</u>	<u>22.3%</u>
TOTAL BUDGET	<u> \$71,475,666</u>	<u>\$78,766,002</u>	<u>\$7,290,336</u>	<u>10.2%</u>



### **Override Budget**

	FY2024 Appropriated		FY.	FY2025 Requested		\$ Change	% Change
General Government:						-	
Salaries	s	272.843.00	s	311.601.00	s	38,758.00	14.21%
Expenses	\$	165,922.00	Ś	175,922.00	Ś	10,000.00	6.03%
Finance Department:		,	-	,	-		
Salaries	\$	860,723.00	\$	969,078.00	\$	108,355.00	12.59%
Expenses	Š	209,870.00	Š	228,262.00	Š	18,392.00	8,76%
			-	,	۰		
Community Development and Municipal inspections:							
Salaries	s	624,463,00	s	697,894.00	s	73.431.00	11.76%
Expenses	ŝ	28.800.00	ŝ	31,500.00	ŝ	2,700.00	9.38%
Community Services:	\$	20,000.00	2	51,500.00	\$	2,700.00	5.36%
Salaries	\$	101.010.00	-	225 022 00	-	112 207 00	92 93%
	s S	121,816.00	\$	235,023.00	\$	113,207.00	92.93%
Expenses	\$	210,960.00	\$	220,968.00	\$	10,008.00	4.74%
Library:	-	101 770 00	_	<b>E</b> 40 000 00	-		0.000
Salaries	\$	491,776.00	\$	540,092.00	\$	48,316.00	9.82%
Expenses	\$	142,960.00	\$	129,400.00	\$	(13,560.00)	-9.49%
Police:					_		
Salaries	\$	4,135,932.00	\$	4,336,951.00	\$	201,019.00	4.86%
Expenses	\$	269,767.00	\$	272,718.00	\$	2,951.00	1.09%
Fire:							
Salaries	\$	3,920,759.00	\$	4,171,629.00	\$	250,870.00	6.40%
Expenses	\$	265,682.00	\$	297,844.00	\$	32,162.00	12.11%
Hanover Public Schools		35,031,299.00		39,550,594.00	\$	4,519,295.00	12.90%
South Shore Vocational							
High School	\$	1,165,696.00	\$	1,425,696.00	s	260,000.00	22.30%
Public Works:							
Salaries	\$	3,873,035.00	\$	3,889,499.00	\$	16,464.00	0.43%
Expenses	\$	3,497,731.00	s	3,772,724.00	\$	274,993.00	7.86%
Snow & Ice	\$	400,000.00	s	400,000.00	\$	-	0
Debt	\$	4,248,170.00	\$	4,177,820.00	s	(70,350.00)	-1.66%
Town Wide Expenses	\$	10,356,684.00	s	11,827,343.00	s	1,470,659.00	14.20%
Transfers	Ś	115,000.00	S	115,000.00	Ś	-	0.00%
Overlay	\$	300,000.00	Ś	200,000.00	Ś	(100,000.00)	-33,33%
State/County	Ś	766,074.00	Ś	788,444.00	Ś	22,370.00	2.92%
Total General Fund	· ·	,	-	,			
Operating Budget	s	71,475,962.00	s	78,766,002.00	s	7,290,040.00	10.20%
Certified Free Cash		1,792,147.00	-	-	s	(1,792,147.00)	-100.00%
Cemetary Graves &							
Foundations		65,000.00		50,000.00	s	(15,000.00)	-23.08%
Sale of Cemetary Lots		40,000.00		40,000.00	\$	-	0.00%
Title V Receipts Reserved							
Account		26,530.00		26,530.00	\$	-	0.00%
Ambulance Receipts							
Reserved Account		1,200,000.00		1,200,000.00	\$	-	0.00%
Wetlands Receipts							
Reserved Accounts		5,000.00		5,000.00	s	-	0.00%
Less Total Transfers		3,128,677.00		1,321,530.00	\$	(1,807,147.00)	-57.76%
					-		
To be raised by the Fiscal							
Year 2025 Tax Levy and							
other sources	\$	68,347,285.00	s	77,444,472.00	s	9,097,187.00	13.31%
	-	,	-	,	-	-,,	20.02/0

\*Town-Wide Expenses includes \$481,283 transfer to Stabilization



## Changes from 2<sup>nd</sup> Draft Budget Override Budget

- \$(30,916) from CDMI
- \$50,000 to Debt
- \$(70,799) from Town Wide Expenses
- \$201,715 to SS Vocational Technical HS
- Additional \$150,000 from Meals Tax



### Override Budget v. Base Budget

Department	FY2025 Override	FY2025 Base Budget	Difference (\$)	Difference (%)
General Government	\$487,523	\$458,364	\$(29,159)	-6.0%
Finance Department	\$1,197,340	\$1,080,528	\$(116,812)	-9.8%
CDMI	\$729,394	\$729,394	\$0	0%
<b>Community Services</b>	\$455,991	\$323,638	\$(132,353)	-29.0%
Library	\$669,492	\$643,584	\$(25,908)	-3.9%
Police	\$4,609,669	\$4,515,841	\$(93,828)	-2.0%
Fire	\$4,469,473	\$4,291,102	\$(178,371)	-4.0%
Public Works	\$8,062,223	\$7,698,995	\$(363,228)	-4.5%
Transfers	\$115,000	\$115,000	\$0	0.0%
TOTAL MUNICIPAL	<u>\$20,796,105</u>	<u>\$19,856,446</u>	<u>\$(939,659)</u>	<u>-4.5%</u>
Debt	\$4,177,820	\$4,177,820	\$0	0.0%
Town-Wide Expenses	\$11,827,343	\$11,305,144	\$(522,199)	-4.4%
<b>Overlay Reserve</b>	\$200,000	\$200,000	\$0	0.0%
State & County Charges	\$788,444	\$788,444	\$0	0.0%
TOTAL SHARED COSTS	<u>\$16,993,607</u>	<u>\$16,471,408</u>	<u>\$(522,199)</u>	<u>-3.1%</u>
Hanover Public Schools	<u>\$39,550,594</u>	<u>\$36,802,869</u>	<u>\$(2,747,725)</u>	<u>-6.9%</u>
SS Vocational Technical HS	\$1,425,696	<u>\$1,425,696</u>	\$0	0.0%
TOTAL BUDGET	<u>\$78,766,002</u>	<u> \$74,556,419</u>	<u>\$(4,209,583)</u>	<u>-5.3%</u>



# **Expenditures: History**

Change	FY20	FY21	FY22	FY23	FY24	FY25 Base	Average
Municipal \$	\$225,820	\$71,464	\$317,369	\$569,554	\$279,619	\$248,703	\$283,804
Municipal %	1.2%	0.4%	1.7%	3.0%	1.9%	1.3%	1.5%
Shared \$	\$1,087,838	\$287,185	\$(958,827)	\$330,438	\$541,440	\$800,480	\$321,706
Shared %	7.4%	1.8%	-6.0%	2.2%	3.0%	5.1%	2.2%
SSVT \$	\$(13,328)	\$(21,950)	\$158,950	\$167,852	\$110,844	\$260,000	\$110,395
SSVT %	-1.7%	-2.9%	21.8%	18.9%	%10.5	22.3%	11.5%
Schools \$	\$1,135,781	\$598,313	\$1,704,975	\$2,050,000	\$1,459,384	\$1,771,570	\$1,453,337
Schools %	4.0%	2.0%	5.7%	6.5%	4.3%	5.1%	4.6%
Total \$	\$2,436,111	\$935,012	\$1,222,458	\$3,117,844	\$2,391,287	\$3,080,753	\$2,169,191
Total %	4.0%	1.5%	1.9%	4.7%	3.5%	4.3%	3.3%



# **Expenditures: History**

Change	FY20	FY21	FY22	FY23	FY24	FY25 Override	Average
Municipal \$	\$225,820	\$71,464	\$317,369	\$569,554	\$279,619	\$1,188,362	\$440,415
Municipal %	1.2%	0.4%	1.7%	3.0%	1.9%	6.1%	2.3%
Shared \$	\$1,087,838	\$287,185	\$(958,827)	\$330,438	\$541,440	\$1,322,679	\$408,739
Shared %	7.4%	1.8%	-6.0%	2.2%	3.0%	8.4%	2.7%
SSVT \$	\$(13,328)	\$(21,950)	\$158,950	\$167,852	\$110,844	\$260,000	\$110,395
SSVT %	-1.7%	-2.9%	21.8%	18.9%	10.5%	22.3%	11.5%
Schools \$	\$1,135,781	\$598,313	\$1,704,975	\$2,050,000	\$1,459,384	\$4,519,295	\$1,911,291
Schools %	4.0%	2.0%	5.7%	6.5%	4.3%	12.9%	5.9%
Total \$	\$2,436,111	\$935,012	\$1,222,458	\$3,117,844	\$2,391,287	\$7,290,336	\$2870,788
Total %	4.0%	1.5%	1.9%	4.7%	3.5%	10.2%	4.3%



# 'New' Source of Revenue

- Meals Tax
  - 5yr Annual Town Meeting OPEB Funding Sunsets This Year
  - Estimated \$600,000/Yr. +
- Recommendation
  - Use First \$450,000 Meals Tax Revenue Towards Operating Budget in FY2025; Use \$450,001 个 Towards OPEB
  - Use ≥ \$450,000 Meals Tax Revenue Towards Operating Budget FY2026 - FY2029 (When County Retirement is Fully Funded)
  - Reassess FY2030
  - Town Credit Rating is Positively Impacted When Dedicated Monies go Towards OPEB



### Service Differences Base Budget v. Override Budget (Town Departments)

#### Fire Department

- Eliminating 1 Fire Fighter/Paramedic Position
- Reduction in Shift Strength (6  $\rightarrow$  5)  $\approx$  15% of the Time
- Slight Reduction to Call Fire Fighter Program

#### Police Department

- One Less Officer on Patrol at Least 12hrs/Day
- Reduction of Civilian Clerk Personnel

#### <u>CDMI</u>

- Town Planner & Asst to Town Planner ½ Funded (ARPA 50%, Operating 50%) (\$65,190)
  - Added Pressure on FY2026 Operating Budget to Fully Fund These Positions

#### **Finance**

- Elimination of 1 FTE (\$63,836)
- Delay in Financial Reporting, Elimination of Any Back-Up Support in the Finance Department

#### **Community Services**

- Reduction to Veterans' Benefits (\$30,000)
- Loss of Behavioral and Mental Health Veterans Program (\$100,000)

#### DPW

- Stormwater Budget → Water Budget (\$161,939)
- \$50,000 Reduction in Transfer Station Budget
- \$40,000 Reduction to Fuel (gas/diesel)
- \$50,000 Reduction to electricity; \$15,000 reduction natural gas
- Slight Reductions to School Maintenance
- Zero Wiggle Room in DPW Budget for Unanticipated Costs, Events, etc.

#### <u>Library</u>

No Increase Possible to Saturday Hours

#### **General Government**

- Administrative Assistant ½ Funded (50% ARPA) (\$33,540)
  - Added Pressure on FY2026 Operating Budget to Fully Fund

#### Town Wide Expenditures

- ½ Year Assessment for ROCCC (Regional Dispatch) Contract
  - Added Pressure on FY2026 Operating Budget to Fully Fund (\$400,000)



### Property Tax Impacts of an Override Budget

2025 Tax Levy <u>Applied</u>	<u>Tax Levy Revenue Increase</u>	Free Cash Applied	<u>Estimated Average</u> <u>Residential Property</u> <u>Tax Bill Increase</u>	<u>Levy Revenue Increase</u> <u>Above Levy Limit</u>	Estimated Average Residential Property Tax Bill - Amount Greater Than Levy Limit Budget
13.4% + New Growth	\$7,657,385	\$0	\$1,479	\$6,002,330	\$1,221



Fiscal Year 2025 3<sup>rd</sup> Draft Budget Presentation January 29, 2024





# Fiscal Year 2025 Budget Information & Further Review

<u>Date</u>	Deliverable
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November 20 <sup>th</sup>	Select Board Discussion
December 4 <sup>th</sup>	Select Board Discussion
December 13 <sup>th</sup>	<b>Budget Workshop Facilitated by Town Manager and School Superintendent</b>
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May 6 <sup>th</sup>	Annual Town Meeting
May 18 <sup>th</sup>	Annual Elections
July 1 <sup>st</sup>	FY2025 Budget Effective

#### **Budget Information Available**

<u>https://www.hanover-ma.gov/finance-</u> <u>department/treasurer-collector/pages/annual-</u> <u>budget-information</u>